



DEPARTMENT OF THE NAVY  
OFFICE OF THE CHIEF OF NAVAL OPERATIONS  
2000 NAVY PENTAGON  
WASHINGTON, D.C. 20350-2000

IN REPLY REFER TO  
OPNAVINST 5710.11F  
N3/N5

OPNAV INSTRUCTION 5710.11F

**AUG 01 2007**

Subj: PRINCIPLES FOR MILITARY COOPERATION, CANADA-UNITED STATES,  
AND CHANNELS OF COMMUNICATIONS FOR OPERATIONAL  
REQUIREMENTS AND OTHER DEFENSE MATTERS WITH CANADA

Ref: (a) JSM 5100.01B  
(b) SECNAVINST 5720.44B

1. Purpose

a. To reaffirm certain principles for the conduct of military cooperation between Canada and the United States, as approved by the Joint Chiefs of Staff (JCS) and higher authority.

b. To provide guidance in the determination of appropriate channels of communication between the U.S. Navy and Canadian Defence Staff for operational requirements and other defense matters.

2. Cancellation. OPNAVINST 5710.11E.

3. Functions of the Permanent Joint Board on Defense, Canada-United States (PJBD)

a. The PJBD, established in 1940, is, on the U.S. side, a Presidential Agency. It is not an executive body, but may make formal or informal recommendations. Formal recommendations, when accepted by both governments, have been regarded for all practical purposes as having the effect of intergovernmental agreements. The board consists of a Canadian section and a U.S. section, each with a civilian chairman (presently of ambassadorial rank) without departmental affiliation who reports to the Prime Minister or the President, respectively. U.S. membership includes representatives from the Joint Staff J-5 Americas Division, the Office of the Assistant Secretary of Defense for Homeland Defense and Americas Security Affairs, the National Security Council, U.S. Northern Command, the Department of Homeland Security, and the State Department. Canadian membership includes representatives from the Office of the Assistant Deputy Minister of Defence for Policy (Western Hemisphere), the Department of Foreign Affairs and the Privy

AUG 01 2007

Council Office. Secretaries for each section are provided by the State Department and the Department of Foreign Affairs.

b. The PJBD, in a broad sense, is charged with considering the defense of the northern half of the Western Hemisphere. The board addresses problems of mutual concern to the military or defense authorities of Canada and the U.S. that require coordination, adjustment, or recommendations. The armed forces of both countries submit progress reports at each meeting covering mutual undertakings by Canada and the U.S., cooperation and standardization between the two countries, and military developments in one country which are of interest or importance to the other. PJBD responsibilities to the JCS are set forth in enclosure N of reference (a).

#### 4. Functions of the Canada-United States Military Cooperation Committee (MCC)

a. The MCC, established in 1946, is the primary binational military agency concerned with recommendations relative to military policy and planning for the defense of North America and such other mutual defense matters as may be referred to it by the Canadian Chief of Defence Staff (CDS) and/or the JCS. The MCC serves as a principal strategic military link between senior Canada-U.S. Strategic Defense Fora, including the PJBD and Chairman, Joint Chiefs of Staff (CJCS) to CDS talks. The committee is composed of a Canadian section and a U.S. section. Each section consists of a co-chairperson of Flag/General Officer rank; one Army, Navy, Air Force, Marine Corps, and Coast Guard member of (Navy) Captain or equivalent rank; and service assistant members of Commander or Lieutenant Commander, or equivalent rank. Each section has an additional officer assigned as secretary. Operational-level/combatant commands are also represented at the request of one or both co-chairmen. Additional advisors include, as appropriate, Foreign Affairs Canada, Department of State, Assistant Deputy Minister (Policy), Office of the Secretary of Defense and embassy staffs.

b. The mission of the MCC is to provide the primary strategic staff link between the Canadian and U.S. Joint Staffs for the purpose of considering issues and making recommendations on combined strategic military policy, plans, operations and opportunities for enhanced military cooperation. The primary focus of the MCC is at the strategic level, addressing issues of global and bilateral consequence. The MCC will monitor force generation, force employment and force development issues across the spectrum of military cooperation and will promote

**AUG 01 2007**

substantive joint staff, service and operational level/combatant command issues to senior fora such as CJCS-CDS talks.

c. Specific functions of the MCC include, but are not limited to:

(1) Acting as a focal point and primary strategic staff linkage between the Canadian and U.S. Joint Staffs for day-to-day, Canada-U.S. military-to-military cooperation.

(2) Developing and promoting strategic policy guidance for operational-level/combatant commands regarding shared Canada-U.S. military cooperation.

(3) Identifying intersecting opportunities and areas for the enhancement of the Canada-U.S. defense relationship.

(4) Serving as a principal strategic military link between senior Canada-U.S. strategic defense fora including the Permanent Joint Board on Defense, annual CJCS-CDS talks and political-military and defence-defense discussions.

(5) Receiving and addressing issues pertaining to Canada-U.S. military cooperation, for which there are no established communication channels between military agencies and forces.

(6) Developing and revising the Canada-U.S. Basic Defense Document.

(7) Reviewing and updating the North American Aerospace Defense Command (NORAD) Terms of Reference (TOR) on behalf of the Chief and Chairman, per the NORAD Agreement.

(8) Requesting that the U.S. Defense Intelligence Agency, Defense Warning Office, and the Office of the Canadian Chief of Defence Intelligence maintain and update on an "as needed" basis a combined strategic threat assessment.

(9) Staffing specific strategic military arrangements that rise to the Joint Staff level.

(10) Informing the Chief and Chairman of issues of mutual concern.

(11) Assuming additional duties or tasks as assigned by the Chief or the Chairman.

**AUG 01 2007**

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5. U.S. Navy Membership

a. PJBD. Services are no longer required to provide permanent members to the PJBD. A U.S. Navy representative will attend as required.

b. MCC. The U.S. Navy member is normally the Head, International Security Strategy Branch CNO(N5IS). The assistant Navy member is appointed by the Head, International Security Strategy Branch, and should normally be of the rank of lieutenant commander.

6. Channels of Communications

a. PJBD Channel:

(1) The PJBD channel should normally be used for effecting communication between the U.S. Navy and Canadian Defence Staff in connection with high level defense and other matters that are outside the purview of either of the channels mentioned in sub-paragraphs 6.b and 6.c, particularly in matters that may involve the Department of Foreign Affairs or the State Department.

(2) Communication for introduction into the PJBD channel should be addressed to:

Office of the Chief of Naval Operations  
International Security Strategy Branch (N5IS)  
2000 Navy Pentagon  
Washington, DC 20350-2000

b. MCC Channel:

(1) Matters of a joint nature that pertain to the specific responsibilities in paragraph 4 of this instruction, and that do not come within the purview of other established boards or committees, will be processed through the MCC.

(2) Matters that cannot be resolved through U.S. Service and Canadian Defence Staff channels may also be processed through the MCC.

**AUG 01 2000**

(3) Matters involving a military operating requirement by one nation in the territory of the other necessitating approval by the Canadian and United States governments, will normally be processed for information and/or action through the MCC, before official submission at the Department of External Affairs-State Department level.

(4) Communications for introduction into the MCC channel should be addressed to:

U.S. Navy Member, Military Cooperation Committee,  
Canada-United States  
Office of the Chief of Naval Operations (N5IS)  
2000 Navy Pentagon  
Washington, DC 20350-2000

c. Other Channels. In addition to the PJBD and MCC channels, U.S. Service and Canadian Defence Staff channels may be utilized under the provisions outlined below:

(1) Communication is authorized between a U.S. Service Headquarters and the Canadian Forces Headquarters provided that:

(a) The subject matter relates primarily to the detailed administrative or technical implementation of plans or policies previously agreed upon by higher authority.

(b) The purpose is exploratory discussion.

(2) When authorized, a military commander (or his representative) of one nation may conduct exploratory discussions with a military commander (or his representative) of the other nation.

(3) A military commander (or his representative) of one nation may communicate directly with a military commander (or his representative) of the other nation if the subject matter relates primarily to the detailed administrative or technical implementation of plans or policies previously agreed upon by higher authority.

7. Release of Joint Canadian-United States Public Information. The policy to be followed within the Navy concerning release of information relating to defense plans, operations, training

**AUG 01 2007**

activities, and installations undertaken jointly by Canada and the U.S., or undertaken by either country in the territory of the other is contained in reference (b).



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