



DEPARTMENT OF THE NAVY  
OFFICE OF THE CHIEF OF NAVAL OPERATIONS  
2000 NAVY PENTAGON  
WASHINGTON, DC 20350-2000

OPNAVINST 5440.77B  
DNS-33/USFF  
25 Apr 2012

OPNAV INSTRUCTION 5440.77B

From: Chief of Naval Operations

Subj: MISSIONS, FUNCTIONS, AND TASKS OF UNITED STATES FLEET  
FORCES COMMAND

Ref: (a) 10 U.S.C. §5032  
(b) 10 U.S.C. §5033  
(c) U.S. Navy Regulations, 1990  
(d) SECNAVINST 7000.27A  
(e) Global Force Management Implementation Guidance FY  
2012-2013  
(f) OPNAVNOTE 5400 Ser DNS-33/12U102020 of 1 Mar 2012  
(Canc: Mar 2013)  
(g) Memorandum of Understanding Concerning the  
Establishment, Administration, and Operation of the  
Combined Joint Operations from the Sea Centre of  
Excellence (CJOS COE) of 31 May 2006 (NOTAL)

Encl: (1) Functions and Tasks of COMUSFLTFORCOM

1. Purpose. To publish the delegated authorities to Commander, U.S. Fleet Forces Command (COMUSFLTFORCOM) under the authority of the Chief of Naval Operations (CNO) and the missions, functions, and tasks of U.S. Fleet Forces Command (USFLTFORCOM) as a shore-based fleet activity.

2. Cancellation. OPNAVINST 5440.77A.

3. Authorities

a. CNO delegates to COMUSFLTFORCOM authority under references (a) through (c) to organize, supply, train, equip, administer, and maintain assigned Navy forces and shore activities to generate required levels of current and future fleet readiness.

b. COMUSFLTFORCOM is the budget submitting office (BSO) with financial management authority and responsibility under reference (d) for assigned fleet operating forces, shore activities, military and civilian personnel, fleet training, infrastructure, and budget.

c. CNO delegates to COMUSFLTFORCOM authority to generate and communicate Navy global force management solutions concerning general purpose forces and ad hoc forces retained by the Secretary of the Navy in reference (e).

d. These authorities do not authorize the transfer of administrative control (ADCON) of forces and shore activities under Commander, U.S. Pacific Fleet (COMPACFLT), nor do they limit the execution of BSO authority for forces, shore activities, military and civilian personnel, fleet training, infrastructure, or budget of COMPACFLT.

#### 4. Missions

a. Train, certify, and provide combat-ready Navy forces to combatant commanders (CCDRs) that are capable of conducting prompt, sustained naval, joint, and combined operations in support of U.S. national interests.

b. Command and control subordinate Navy forces and shore activities during the planning and execution of assigned service functions in support of CNO.

c. Provide operational planning and coordination support to Commander, U.S. Northern Command (CDR USNORTHCOM), Commander U.S. Element North American Aerospace Defense Command (CDR USELEMNORAD), and Commander, U.S. Strategic Command (CDR USSTRATCOM).

d. Command and control subordinate forces during the planning and execution of joint missions as the Joint Forces Maritime Component Commander North (JFMCC-N) to CDR USNORTHCOM.

5. Command Relationships

a. Service Assignments

(1) COMUSFLTFORCOM is an echelon 2 commander under the ADCON of CNO.

(2) COMUSFLTFORCOM is the immediate superior in command (ISIC) and has ADCON of the following Navy commands and their subordinates per reference (f):

(a) Commander, Submarine Force, Atlantic, who is also designated as Commander, Submarine Forces (COMSUBFOR).

(b) Commander, Naval Air Force, Atlantic.

(c) Commander, Naval Surface Force, Atlantic.

(d) Commander, Navy Expeditionary Combat Command.

(e) Commander, Navy Cyber Forces.

(f) Commander, Naval Strike and Air Warfare Center.

(g) Commander, Military Sealift Command (COMSC), limited to mission areas funded by the Navy working capital fund or uniquely Navy Service-related mission areas. COMSC is the assigned Navy component command (NCC) to Commander, U.S. Transportation Command and retains its authority as a BSO.

(h) President, Board of Inspection and Survey.

(i) Commander, Navy Warfare Development Command.

(j) Commander, Naval Meteorology and Oceanography Command.

(k) Commander, Navy Munitions Command.

(l) Commander, Strike Force Training Atlantic.

(m) Commander, Carrier Strike Group TWO.

- (n) Commander, Carrier Strike Group EIGHT.
- (o) Commander, Carrier Strike Group TEN.
- (p) Commander, Carrier Strike Group TWELVE.
- (q) Commander, Expeditionary Strike Group TWO.
- (r) Commander, Standing Navy Command Element.

(3) COMUSFLTFORCOM is the ISIC for operational employment of Navy regional commanders within the continental United States (CONUS), and all of their subordinate Navy shore installations within the USNORTHCOM area of responsibility (AOR).

(4) COMSUBFOR is responsible for:

(a) Leading the development and coordination of force-wide assessments of current and future readiness to support COMPACFLT and COMUSFLTFORCOM.

(b) Leading the development and coordination of force-wide plans, concepts, and policies to generate ready forces with force stakeholders to support COMPACFLT and COMUSFLTFORCOM.

(c) Leading the development of force-wide readiness, warfighting, and personnel requirements with force stakeholders to support COMPACFLT and COMUSFLTFORCOM.

(d) Serving as the primary advocate and unified voice for submarine forces to echelon 3 and above commands, ensuring alignment and synchronization with COMPACFLT and COMUSFLTFORCOM.

(e) Serving as the Navy's single process owner of the Undersea Enterprise (USE). The USE is a behavioral model that operates within existing command structures to facilitate force-wide efficient use of resources, promote enhanced coordination and collaboration among stakeholders in mission effectiveness, and streamline decision-making.

(f) In fulfilling these responsibilities, direct liaison authorized with affected stakeholders.

b. Joint Assignments

(1) COMUSFLTFORCOM is the supporting Navy commander to CDR USNORTHCOM per reference (e).

(2) COMUSFLTFORCOM is the supporting Navy commander to CDR USELEMNORAD per reference (e).

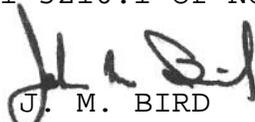
(3) COMUSFLTFORCOM is the JFMCC-N to CDR USNORTHCOM per reference (e). When directed, JFMCC-N exercises delegated OPCOM or tactical control of Navy forces attached to CDR USNORTHCOM.

(4) COMUSFLTFORCOM is the supporting Navy commander to CDR USSTRATCOM per reference (e).

c. Allied Assignment. COMUSFLTFORCOM is designated Director, Combined Joint Operations from the Sea, Center of Excellence per reference (g).

6. Action. In accomplishing assigned missions, USFLTFORCOM will perform the functions and tasks in enclosure (1). COMUSFLTFORCOM will submit recommended changes and revisions to this instruction when required.

7. Records Management. Records created as a result of this instruction, regardless of media and format, shall be managed per Secretary of the Navy Manual 5210.1 of November 2007.



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Director, Navy Staff

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FUNCTIONS AND TASKS OF COMUSFLTFORCOM

1. Function: Navy Readiness. Generate Navy forces ready to execute service missions in support of CNO and operational missions assigned by CCDRs in response to force requirements. Tasks as follows:

a. Train and certify subordinate Navy forces to safely and effectively conduct maritime, joint, and combined task force operations in support of CCDR requirements.

b. In collaboration with COMPACFLT, organize, supply, train, equip, administer and maintain Navy forces, develop and submit budgets as a BSO per reference (d), and execute readiness and personnel accounts to generate required levels of current and future fleet readiness.

c. In consultation with COMPACFLT, be the unified voice for fleet training requirements and policies to generate combat ready Navy forces per the Fleet Response Plan (FRP) (OPNAVINST 3000.15).

d. In coordination with COMPACFLT, lead the Fleet Integration Executive Panel to integrate readiness planning, reporting, risk management, and execution; clarify accountability for force-wide efficient use of resources; promote enhanced coordination and collaboration among stakeholders in mission effectiveness; and streamline decision-making.

e. Develop fleet manpower, personnel, and individual training and education policies, requirements, processes, programs, and alignments affecting active, reserve, and civilian personnel in support of operational readiness.

f. Develop fleet maintenance, logistics, and infrastructure policies, requirements, processes, programs, and alignments in support of operational readiness.

g. Develop fleet training policies, requirements, processes, programs, and alignments in support of operational readiness.

h. Align readiness reporting processes and systems per Department of Defense Directive 7730.65 of 3 June 2002 to provide a capabilities-based readiness reporting system based upon mission essential tasks and a means to manage and report readiness of the forces to execute the National Military Strategy.

i. Integrate readiness resource metrics for personnel, equipment, supply, training, and ordnance to provide a comprehensive means of assessing capabilities-based operations.

j. Develop and execute environmental programs to support fleet warfighting, basing, and training in support of operational readiness.

k. Execute the FRP per OPNAVINST 3000.15.

(1) Execute the Navy employability and deployability policy of OPNAVINST 3000.13C to balance employability and deployability, dwell, and home tempo to meet mission requirements with full consideration of family readiness issues.

(2) Produce required fleet warfighting capabilities and readiness levels.

(3) Develop training plans based on Navy mission essential tasks sequenced throughout the training cycle to meet FRP response and capability levels.

(4) Manage live tactical training ranges and other training support assets within the designated AOR.

(5) Manage the Navy continuous training environment to ensure effective support of fleet synthetic training Navywide.

l. Develop concept of operations (CONOPS) and doctrine for the employment of Navy forces, and mission essential task-based capabilities in support of Navy, joint, and coalition commanders.

m. Provide oversight of operations, readiness, training, and current and future requirements development for CONUS shore support to the fleet to include, but not limited to natural disaster response, response to chemical, biological,

radiological, nuclear, and high yield explosives attacks and defense support of civil authorities (DSCA).

n. Act as executive agent on behalf of the Office of the Chief of Naval Operations (OPNAV) for development and implementation of the Defense Readiness Reporting System - Navy (DRRS-N) per OPNAVINST 3501.360.

(1) Develop and execute a DRRS-N training program to ensure Navy personnel are knowledgeable of requirements and procedures for timely and accurate readiness reporting.

(2) Act as DRRS-N portfolio manager to maintain oversight of the Navy readiness reporting IT portfolio.

2. Function: Navy Global Force Management. Serve as the Navy global force manager. Tasks as follows:

a. Adjudicate responses to force demand signals and provide Joint Staff Operations J3 with integrated Navy global force sourcing solutions to CCDR requests for Navy general-purpose forces, ad hoc forces, and individual augmentees (IAs).

b. Develop recommended global sourcing solutions in response to CCDR requirements for general purpose forces, ad hoc forces, and individual augments in coordination with COMPACFLT; Commander, U.S. Naval Forces Europe/U.S. Naval Forces Africa (COMUSNAVEUR/COMUSNAVAF); Commander, U.S. Naval Forces Central Command (COMUSNAVCENT); Commander, U.S. Naval Forces Southern Command (COMUSNAVSO); and other Navy echelon 2 commands.

c. Develop an integrated Navy global posture that details commitment, readiness, availability, deployment, and redeployment information for assigned and attached forces.

d. Develop risk assessments to the global maritime posture resulting from proposed sourcing solutions.

e. Provide oversight and input into the Joint Operation Planning and Execution System (JOPES) for time-phased force deployment data management in support of CCDR force flow requirements.

3. Function: Joint and Fleet Operations

a. Serve as the supporting Navy commander to CDR USNORTHCOM, CDR USSTRATCOM and CDR USELEMNORAD. Tasks as follows:

(1) Provide operational planning and coordination support per Joint Publication 1, Doctrine for the Armed Forces of the United States, and applicable CCDR authorities.

(2) Review and make recommended changes to supported commander's plans and orders consistent with CNO direction.

(3) Prepare COMUSFLTFORCOM supporting CONOPS, functional plans, supporting plans and annexes.

b. Serve as the JFMCC-N to CDR USNORTHCOM. Tasks as follows:

(1) Provide operational planning and execution support per Joint Publication 1, Doctrine for the Armed Forces of the United States, and applicable CCDR authorities.

(2) When directed, command, control, and execute safe and effective fleet maritime, joint, and combined force operations to defend the homeland (maritime homeland defense), to provide DSCA, and to execute USNORTHCOM theater security cooperation initiatives.

(3) Prepare operational orders as appropriate.

(4) Support and participate in CDR USNORTHCOM exercise program.

c. Conduct fleet operations. Tasks as follows:

(1) Execute command and control through the maritime operations center to safely and effectively employ fleet operating forces during routine, precautionary, and emergency operations.

(2) Conduct service, joint and combined maritime operations in support of designated commanders.

(3) Support U.S. Coast Guard short duration (48 hours or less) request for forces per Memorandum of Agreement between the Department of Defense and the Department of Homeland Security for Department of Defense Support to the United States Coast Guard for Maritime Homeland Security of 5 April 2006 (NOTAL).

(4) Integrate Coast Guard Defense Force (CGDEFOR) East and CGDEFOR West in daily and crisis maritime homeland defense planning and execution.

d. Operationally employ Navy regional commanders within the CONUS and all of their subordinate Navy shore installations within the USNORTHCOM AOR.

e. Operationally employ CONUS assigned Navy emergency preparedness liaison officers.

f. Support joint concept development and experimentation.

4. Function: Navy Warfighting Capability Requirements.

Articulate integrated, authoritative fleet warfighting, readiness, and personnel capability requirements, coordinated with other NCCs, to the CNO and develop transformational concepts for maritime operations. Tasks as follows:

a. Coordinate integration of COMUSFLTFORCOM, COMPACFLT, COMUSNAVEUR/COMUSNAVAF, COMUSNAVCENT, Fleet Cyber Command, and COMUSNAVSO warfighting, operational readiness, personnel capability requirements to the CNO in support of the Navy's planning, programming, budgeting, and execution process.

b. Evaluate, assess and provide recommendations to CNO on sponsor program proposals to ensure fleet operational wholeness is maintained in order to sustain combat-ready forces and support mission execution.

c. Identify and recommend mitigation for capability overmatches, gaps, and seams in support of CCDRs through participation in joint and Service capability requirements processes.

d. As the executive agent for seabasing, integrate and coordinate the execution of seabasing efforts across the fleet, and provide policy, objectives, and program inputs to CNO.

e. Initiate and enable fleet transformation through operational concept development and experimentation and the promotion of science and technology integration to address fleet capability gaps per OPNAVINST 5401.9. Direct near-term fleet capabilities enhancements, readiness process improvements and human development.

f. Integrate and consolidate all matters concerning operations, readiness, and training in the development of current and future shore infrastructure requirements.

5. Function: Force Protection and Anti-Terrorism Executive Agent. Serve as the CNO's designated executive agent for force protection and anti-terrorism (AT). Tasks as follows:

a. Command, control, and execute the operational force protection mission for all Navy forces, shore activities, and facilities throughout the USNORTHCOM AOR per USNORTHCOM Instruction 10-222 of 17 February 2010 and OPNAVINST F3300.53C.

b. In coordination with COMPACFLT, COMUSNAVEUR/COMUSNAVAF, COMUSNAVCENT, COMUSNAVSO, and cognizant resource sponsors, articulate integrated authoritative fleet AT warfighting, readiness and personal capability requirements to CNO.

c. In coordination with COMPACFLT, COMUSNAVEUR/COMUSNAVAF, COMUSNAVCENT, and COMUSNAVSO, develop Navy AT doctrine, CONOPS and tactics, techniques and procedures.

d. As directed by OPNAVINST 5530.14E, establish and implement physical security (PS) and law enforcement (LE) standards and policies in CONUS, and generate Navywide PS and LE requirements.

e. Conduct capability, compliance and risk-based assessments of all naval vessel security processes (e.g., in-port security plans, high-value unit escorts, force protection special events) prior to, during, and upon completion of all port visits in the USNORTHCOM AOR.

f. Develop and provide oversight of force protection deployment certification for assigned fleet operating forces.

6. Function: IA Executive Agent. Serve as the CNO's designated executive agent for IAs. Tasks as follows:

a. Develop IA Sailor and family support execution strategies aligned to CNO guidance, and integrate efforts and overall execution through the appropriate stakeholder chains of command.

b. Articulate requirements for resourcing IA Sailor and family support programs.

7. Function: Navy DSCA Principal Planning Agent. Serve as the principal planning agent for Navy DSCA in CONUS, Alaska, U.S. Virgin Islands, and Puerto Rico, per OPNAVINST 3440.16D (tasks per OPNAVINST 3440.16D).

8. Function: Nuclear Primary Commander. Serve as the primary commander in the event of a nuclear reactor or radiological accident associated with the Naval Nuclear Propulsion Program within the AORs designated in OPNAVINST N3040.5D (NOTAL) (tasks per OPNAVINST N3040.5D (NOTAL)).

9. Function: Certifying Authority for Nuclear Weapons. Serve as the nuclear weapon certifying authority for all ashore and Atlantic Fleet afloat nuclear weapons technical inspections under USFLTFORCOM cognizance, per SECNAVINST 8120.1. Ensure the safe, secure, and reliable technical operation and maintenance of fielded nuclear weapons and nuclear weapon systems under USFLTFORCOM cognizance per SECNAVINST 8120.1 and OPNAVINST 3440.15B. Tasks as follows:

a. Nuclear weapon security tasks per SECNAVINST 8120.1.

b. Nuclear weapon incident response management tasks per OPNAVINST 3440.15B.